This document was created in response to a Freedom of Information request made to CSIRO.

FOI Number: FOI2019/45

Date: 3 October 2019

Request: Documents in relation to Average Staffing Levels between 1 July 2018 and 3 October 2019

Document(s): 1-25

For more information, please refer to CSIRO’s FOI disclosure log at www.csiro.au/FOILog
Hi Polly,

Please find attached the updated QTB on CSIRO Staffing.

Regards

Karen

Karen O'Rourke
Senior Office Coordinator
Ministerial and Parliamentary Liaison Office
CSIRO

www.csiro.au | www.csiro.au
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Please consider the environment before printing this email.
The 2017-18 changes are driven by shifts in strategic capability priorities, and the financial outlook for individual Business Units, with 145 redundancies currently projected. However, these changes do not change the average staffing level (numbers) projection of 5,063 in the 2017-18 PBS.

| Average Staffing Levels Plan (source: CSIRO Corporate Plan 2017-18) |
|-----------------|-------|-------|-------|-------|
|                 | 2016-17 | 2017-18 | 2018-19 | 2019-20 |
| TOTAL           | 5078    | 5063    | 5509    | 5335    |
| Difference      | -15     | 116     | 156     |         |
Hi Polly,

Please find attached the second updated QTB.

Regards

Karen

Karen O'Rourke
Senior Office Coordinator
Ministerial and Parliamentary Liaison Office
CSIRO
The 2017-18 changes were driven by shifts in strategic capability priorities, and the financial outlook for individual Business Units, with 145 redundancies projected. However, these changes have not changed the average staffing level (numbers) projection of 5,063 in the 2017-18 PBS.

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<td>TOTAL</td>
<td>5078</td>
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|---------------------|----------------|----------------|----------------|
|                     | 2016-17 | 2017-18 | 2018-19 | 2019-20 |
| TOTAL               | 5078    | 5063    | 5183    | 5335    |
| Difference          | -15     | 116     | 156     |         |
From: McCaffrie, Jen
Sent: Tuesday, 4 September 2018 9:38 AM
To: MPLO
Cc: QTBs; Wykes, Janice; Corujo, Martin
Subject: HPRM: QB18-000010 compared version [SEC=UNCLASSIFIED]
Attachments: QB18-000010 compared version.docx

Department of Industry, Innovation and Science | www.industry.gov.au

UNCLASSIFIED
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| TOTAL              | 5078               | 5063               | 5183               | 5335               |
| Difference         | -15                | 118                | 156                |

Formatted Table.
From: Shrives, Kimberley (Corp Affairs, Black Mountain)
Sent: Wednesday, 28 November 2018 3:35 PM
To: Acworth, Geliea
Cc: Zielke, Judi (Executive, Black Mountain); Rolph, Angus; MPLO
Subject: Staffing numbers

Categories: Informal notifications

Hi,

These are the Headcount numbers (which is likely to be the reference point). Let me know if you want me to try to get the equivalent information for ASL.

Kimberley Shrives
Manager
Ministerial and Parliamentary Liaison
CSIRO

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Thanks Hannah much appreciated.

From: Scott, Hannah (CorpAffairs, Black Mountain)
Sent: Wednesday, 10 July 2019 11:45 AM
To: Agnew, Dave (Executive, Black Mountain)
Cc: MPLO
Subject: FW: Heads up re: message from CSIRO Staff Association

Hi Dave,

In Judi's absence just wanted to make you aware that I'm updating the MO on this issue.

Cheers, H

Hannah Scott
Manager, Ministerial Liaison Office
CSIRO

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From: Scott, Hannah (CorpAffairs, Black Mountain)
Sent: Wednesday, 10 July 2019 11:45 AM
To: Acworth, Celia
Cc: MPLO Zielke, Judi (Executive, Black Mountain)
Subject: Heads up re: message from CSIRO Staff Association

Hi Celia,

Please see below which has been circulated by the staff association which relates to the matter I flagged earlier in the week.
We are working through holding statements and communications to our staff and I’ll circulate more information as it comes to hand.

For your information here is our position on this issue (note that this content hasn’t been cleared internally yet, so it’s just for your own use to get across the issue).

Average Staffing Level (ASL)

- All government agencies, including CSIRO, are subject to managing Average Staffing Levels (ASL) within a cap. ASL was introduced by the Government in 2013 to manage the size of the public service.
- ASL has applied to CSIRO for many years. This year, to the end of June 2020, our cap is 5,193.
- Within CSIRO, ASL is managed at the whole of organisation level, then distributed across both science and support areas, to assist in workforce planning and labour budget management. To ensure CSIRO remains within our ASL cap and meet our commitments, we are managing our ASL through workforce planning and recruitment.

Cheers, H

Hannah Scott
Manager, Ministerial Liaison Office
CSIRO

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Please consider the environment before printing this email.
Dear Staff Association member,

The recent and intensified application of the Federal Government’s public sector staffing cap - and the repeated failure of the Executive Team to stand up for CSIRO jobs - is unacceptable.

Staff Association representatives have an urgent meeting with senior management this afternoon to oppose the recruitment freeze and consider the rapidly deteriorating employment outlook at CSIRO.

More information here.

The combination of a recruitment freeze with growing internal and external funding pressures is again threatening job security at CSIRO. The Staff Association has been challenging the Executive Team on the dangers of Government intervention since last December.

Background information here.

Members are encouraged to contact the Staff Association to highlight the impacts of the staffing cap. Organisers and delegates will support affected staff through individual and collective enforcement of workplace rights at CSIRO.

Regards,

Sam

Sam Popovski
Secretary, CSIRO Staff Association
CSIRO Staff Association.
Our mailing address is:
CSIRO Staff Association
Level 7
350 Queen Street
Melbourne, VIC 3000
Australia

Add us to your address book
Hi Celia,

See below email which has been circulated to CSIRO staff about ASL and staffing levels.

Cheers, Hannah

Sent from my iPhone

Begin forwarded message:

Dear all,

You may have heard the term Average Staffing Levels (or ASL) used lately, so I wanted to share some more information with you around this.

Like every Government agency, CSIRO needs to manage ASL within a cap. ASL was introduced by the Government in 2013 to manage the size of the public service.

ASL has applied to CSIRO for many years. This year, to the end of June 2020, our cap is 5,193.

ASL caps are applied at the Department portfolio level (in our case Department of Industry, Innovation and Science), with the cap given to CSIRO distributed across both science and support areas.

ASL is calculated in a specific way. It is the average number of employees receiving salary or wages (or compensation in lieu of salary or wages) directly from CSIRO, over a financial year, with adjustments for casual and part-time employees to show the full-time equivalent. It is not the same as headcount or Full Time Equivalent (FTE) and is almost always a lower figure than headcount of actual employees.

Since the ASL is an average over a year, we need to actively manage our ASL throughout the year. Today’s indications are that if our ASL average trend continues, we will exceed our cap. Each Sector has a cap to work within. Your Director and HR Manager are working with your leaders to understand what we can do to come in at our cap level.

ASL is important for us to manage, but I want to reinforce a few things:

- We are managing to an annual average staffing level cap – so management of ASL isn’t one point in time, but across the year.
• If we continue on the current path, we will exceed that cap. We have the year to bring it into range, and this will be achievable if we take some considered steps now.
• This cap does not mean that there is a recruitment freeze.
• There will be no redundancy programs as a result of managing ASL.
• We are recruiting as usual, but in doing so, measures have been put in place to ensure that our recruitment is carefully considered.
• Recruitments at offer stage should proceed as normal.
• Recruitments must consider first the impact to ASL and whether it makes sense to make use of options that can positively impact ASL.
• We will be making decisions to manage ASL that won’t impact retaining core capability and expertise.

Please talk to your Director or HR Manager if you have any questions or visit MyCSIRO

Regards

Ilona Charles
Executive Director, People
CSIRO

www.csiro.au

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This email was sent to by CSIRO Black Mountain Science and Innovation Park,
Fortnightly Update – 22 July – 2 August 2019
To discuss when we next meet:

- ASL cap
Hi Keegan and Dan,

As discussed with Celia on Friday, Dr Larry Marshall has put out his mid year update which mentions ASL. (Under the heading Team CSIRO below.)

Any questions please let me know.

Laura

Laura Methorst
Senior Advisor
Ministerial Liaison Office
CSIRO
www.csiro.au

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From: Marshall, Larry (Executive, Black Mountain)
Sent: Monday, 5 August 2019 9:56 AM
To: Methorst, Laura (CorpAffairs, Black Mountain)
Subject: A mid-year update

Dear Team

[Blank space for further text]

1
Team CSIRO

You will have seen Ilona’s email about Average Staffing Levels (ASL) a few weeks ago. I’ve been hearing that this topic has caused some uncertainty, and I appreciate and want to acknowledge that any discussion about staffing levels can create nervousness. I want to reassure you on a few points. As Ilona noted, our ASL cap for this financial year is 5,193. Our current projections based on ASL and active recruitments suggests that without making changes we will exceed our cap, so we need to consider our options in both the short and medium term to manage our resourcing by the end of the financial year (noting ASL is an average over the year).

This is not a case of stopping all recruitment or new work. Rather, it means we need to consider a broader range of resourcing options and build greater flexibility into our workforce. While we do need to monitor our staffing levels, we don’t need to limit our vision for solving Australia’s greatest challenges. Team CSIRO has delivered a remarkable four years of growth and I believe we can continue to grow our impact. As one of the most collaborative organisations in Australia, we can leverage our partnerships with 39 Australian universities, our 1,000 students, and around 1,500 affiliates. We can work with an incredible diversity of partners to turn our science into solutions, whether those are partners in science or professional services.

You are our most valuable asset, and we will always ensure CSIRO maintains the world-class capability needed to solve the challenges of tomorrow. I don’t want us to slow down or let this affect any of our partner relationships or delivery of customer projects. A team led by Judi Zielke will continue to assess, make available and communicate a range of options to manage our resourcing model within the ASL cap. We will continue to share updates with leaders and staff over the coming weeks and months. If you have more questions, we have more details on MyCSIRO, and you can always talk to your leaders or me.
Larry

Dr Larry Marshall
Chief Executive

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Leading Australia’s Innovation Catalyst (LAIC) 5 – Big fear in them around AS challenge – really need to manage this as a de-railer.
Larry, can we quickly discuss this topic again tomorrow.

David J Thodey
P O Box 21,
Neutral Bay Post Office,
Sydney,
New South Wales (2089)
AUSTRALIA

E:

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David

David I Thodey
P O Box 21,
Neutral Bay Post Office,
Sydney.
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David

We’ve received a lengthy enquiry from The Canberra Times about ASL and expect a story will run. We expect they’ll focus on student and casual arrangements in regional areas.

We’re not going to comment on the specifics but have prepared the following holding statement:

Like all government agencies, the CSIRO manages resourcing within an Average Staffing Level cap. We employ a range of resourcing options in order to do this aimed at ensuring we continue to deliver against our core capability and expertise.

Happy to discuss further on our call on Monday.

Larry
Fortnightly Update – 2 – 13 September 2019

Key meetings/events

- CSIRO Staff Association – met with the Staff Association to discuss Average Staffing Levels and how we’ll achieve our ASL cap.
From: Thodey, David (THODEY)  Contact
Sent: Saturday, 14 September 2019 12:39 PM
To: Marshall, Larry (Executive, Black Mountain)
Subject: HPRM: Re: Fortnightly Update - 2 13 September 2019
• **CSIRO Connect, Victoria** — ASL remains a hot topic and we'll be holding a webcast in early October for our 1000 frontline leaders.

• **CSIRO Staff Association** — met with the Staff Association to discuss Average Staffing Levels and how we'll achieve our ASL cap.
Hi Polly,

Please find attached.

Cheers, H

Hannah Scott
Acting Executive Manager, Stakeholder Relations Manager, Ministerial Liaison Office CSIRO

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---Original Message ---
From: QTBs [REDACTED]  s22
Sent: Monday, 16 September 2019 7:27 AM
To: MPLO [REDACTED]  s22
Cc: Industry DLO [REDACTED]  QTBs s22
Subject: CSIRO QTB on ASL [DLM=For Official Use Only]
Importance: High

Good Morning

Please find new QTB attached, this QB19-000195 has been requested by the MO due back by 10am today.

Kind regards
Polly

For Official Use Only

---Original Message ---
From: Industry DLO
Sent: Monday, 16 September 2019 7:10 AM
To: QTBs [REDACTED]
Subject: FW: Qtb for Monday [DLM=For-Official Use Only]

Hi team
Can we please get a new CSIRO QTB on ASL?

Due 10am.

Cheers

Sash
For Official Use Only

-----Original Message-----
From: Gleeson, Celia
Sent: Friday, 13 September 2019 5:24 PM
To: Industry DLO
Subject: [DLM=For-Official-Use-Only]Qtb for Monday

Heya!

We will need a qtb for Monday on asl. At this stage it is just for csiro, but we'll see weekend media coverage and see if that needs to be expanded.

Csiro are expecting.

Thanks,
Celia

Sent from my iPhone
Possible Question: Can the Minister comment on the ASL issues raised in the Canberra Times article published over the weekend?

Possible answer:

Like all government agencies, CSIRO manages resourcing within an Average Staffing Level.

To do this, CSIRO employs a range of resourcing options to deliver against its core capability and expertise.

I would like to emphasise that no one has been asked to create an ABN to fill a job and no one has been asked to work for free. There is also no recruitment freeze at CSIRO.

Carefully consideration on a case by case basis will always be given to filling a position and determining the best recruitment option to deliver on objectives.

Background:

All government agencies, including CSIRO, are subject to managing Average Staffing Levels (ASL) within a cap. ASL was introduced by the Government in 2013 to manage the size of the public service.

ASL has applied to CSIRO for many years. This year, to the end of June 2020, CSIRO’s cap is 5,193.

To ensure CSIRO remains within its ASL cap and meets its commitments, CSIRO are managing ASL through workforce planning and multiple recruitment mechanisms.

For CSIRO ASL caps are applied at the portfolio level through the Department of Industry, Innovation and Science, with the cap given to CSIRO distributed across both science and support areas.

CSIRO are taking some considered steps now to actively manage their cap and bring it into range.
From: Marshall, Larry (Executive, Black Mountain)
Sent: Tuesday, 17 September 2019 11:37 AM
To: Thodey, David (THODEY) - Contact
Cc: Gligorovska, Emilia (Board Office, Clayton)
Subject: HPRM: Re: A Few things from the Board Meeting and discussion with the Minister
Attachments: 2019 Board Strategy Day v2.docx
Collaborative Networks Pillar (in context of CSIRO’s role in the system, Decadal Science Plan and ASL cap).
Hi there,

Just a heads up about the following tweet should you get any enquiries.

We are currently looking into the details of the circumstances.

Cheers, Hannah
Thanks to the staffing cap my position @CSIRO was not renewed. The myopic vision of the Federal Government and it’s treasury leaves me utterly gobsmacked. 8 years of study to only be told to get an ABN and take on roles that give me no leave or super or job security.

Sam Popovski

The Federal Government’s staffing cap at CSIRO is estimated to cost 170 ongoing jobs, $15M in lost business investment and $180M in GDP. It’s damaging workers, science and the economy. @CSIROStaff @CPSUnion

canberratimes.com.au/story/6384613/... via @canberratimes

11:22pm · 17 Sep 2019 · Twitter for iPhone

5 Replies 49 Retweets 44 Likes

Hannah Scott
Acting Executive Manager, Stakeholder Engagement Manager, Ministerial Liaison Office
CSIRO

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From: Scott, Hannah (CorpAffairs, Black Mountain)
Sent: Sunday, 15 September 2019 7:08 AM
To: Celia.Gleeson Keegan.Buzza Daniel.Glove
Subject: Re: Heads up re Canberra Times article re ASL

Morning,

As anticipated this story has now been published.


Cheers, Hannah

Sent from my iPhone

On 13 Sep 2019, at 5:19 pm, Scott, Hannah (CorpAffairs, Black Mountain) wrote

Hi there,

Heads up that we’ve received a number of questions from the Canberra Times about ASL. We expect the story will run tomorrow.

Here’s the response we’ve provided.

Give me a buzz if you have any questions.

We are not going to comment on the specifics of your enquiry, but are providing the below, attributable to a CSIRO spokesperson if you decide to use.

Like all government agencies, the CSIRO manages resourcing within an Average Staffing Level cap. We employ a range of resourcing options in order to do this aimed at ensuring we continue to deliver against our core capability and expertise.

Sent from my iPhone
Morning,

In case you haven't seen this, another ASL article published this morning.


There is a factual inaccuracy in the second par: Australia's premier scientific and technological agency has warned that the 5193 person cap on permanent staff is severely undermining our national scientific capacity, however we are not planning on correcting this at this stage.

Call if you have any questions. Mobile is the best contact for me today.

Cheers, H

Hannah Scott
Acting Executive Manager, Stakeholder Engagement
Manager, Ministerial Liaison Office
CSIRO

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From: Thodey, David (THODEY) - Contact
Sent: Tuesday, 24 September 2019 1:49 PM
To: Marshall, Larry (Executive, Black Mountain)
Subject: HPRM: Fwd: For your feedback: Draft Agenda for Board Strategy Days
The October Strategy Day will cover the following topics:

(iii) Collaboration – in context of CSIRO’s role in the system, Decadal Science and ASL ca p.

Regards
Emilia
Emilia Gligorovska
CSIRO Corporate Secretary
Executive Manager
Board Office | CSIRO

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CSIRO Australia’s National Science Agency | csiro.au
Fortnightly Update – 16 - 27 September 2019

- Secretary, Heather Smith – discussed the ASL cap.
From: Marshall, Larry (Executive, Black Mountain)
Sent: Saturday, 28 September 2019 6:54 AM
To: CSIRO Board Members
Cc: Gligorovska, Emilia (Board Office, Clayton)
Subject: HPRM: CE Update - September 2019 [For Official Use Only]

Dear Board

$22
5. MEDIA

- Public interest in our Average Staffing Level (ASL) cap continues with recent coverage in The Canberra Times, followed by an opinion piece in The Age. When responding to media, we have reinforced that, like all government agencies, CSIRO manages resourcing within an ASL cap and that we are employing a range of resourcing options aimed at ensuring we continue to deliver against our core capability and expertise. While CSIRO has been criticised for adhering to the caps, negative sentiment is largely directed at the current government. Internally, we are implementing a range of communication approaches to address uncertainty and provide appropriate resources for our people.
David, Larry

Shirley and I had excellent visits to the Werribee (food) and Aspendale (Climate) sites yesterday and today. As usual, staff were very generous with their briefings and we were suitably impressed by the quality of the people and their science.

For the record, I was handed the attached corro by a staff member at Aspendale, noting that it was addressed to the CEO and Board.

I pass this on as a 'for the record' courtesy - expecting only that management will brief the Board at our next full meeting. [In the discussion, I did make the point that while I personally disagreed with the ASL cap as an instrument, I respect the Government's right to impose it].

Cheers
Drew

Begin forwarded message:

From: Drew Clarke
Date: 2 October 2019 at 18:11:26 AEST
To: Drew Clarke
Subject: CSIRO Staff Association Corro
Dr Larry Marshall
Chief Executive
CSIRO

By email: s22
Cc: judi,jelke,katherine paroz, s22, nicky, penda, s22

Dear Dr Marshall and the CSIRO Board,

(please provide this correspondence to all Board members)

Staff urgently call on the CSIRO Executive and Board to stop the application of the Federal Government’s Average Staffing Level (ASL) cap and cease the outsourcing of work.

The CSIRO Staff Association estimates that the application of the Federal Government’s ASL cap at CSIRO will result in the loss of up to 170 ongoing jobs, $15 million of external revenue and reduce Australia’s GDP by $180 million, in this financial year alone.

Our Association is vehemently opposed to the application of the ASL cap for a myriad of reasons, all of which we’ve advocated to the CSIRO Executive over several months. The Executive’s application of the ASL cap is damaging:

- Job security and careers;
- Staff pay and conditions;
- Staff morale;
- Workloads and stress;
- Health and safety;
- External revenue;
- New contracts;
- Achievement of milestones;
- The quality of work;
- Relationships with clients and industry;
- Internal and external collaboration;
- Commercialisation and outreach;
- Achievement of CSIRO’s strategy and mission;
- CSIRO’s credibility and reputation; and
- CSIRO’s future viability.

There are multiple options available to the CSIRO Executive and Board to not apply the ASL cap, including the enforcement of Section 32 (Staff) of the Science and Industry Research (CSIRO) Act, which states that the ‘The Chief Executive may appoint such persons to be officers of the Organisation as the Chief Executive determines are necessary for the purposes of this Act,’ and ‘The terms and conditions of service of officers appointed under this section are such as are determined by the Chief Executive.’

The above two provisions give clear legal powers to the Chief Executive to appoint the staff needed to operate CSIRO appropriately and to determine the terms and conditions of staff that are appointed.
Another available option is to not apply the staffing cap to the non-Government revenue component of CSIRO’s operation. It is completely indefensible that any Federal Government would set a staffing cap for work that is not done through Government funds; that grows innovation and the Australian economy; and delivers wide-ranging outcomes for the Australian community.

At the very least, the CSIRO Executive and Board should steadfastly refuse to apply the ASL cap to non-Government funded work, which currently comprises over a quarter of CSIRO’s operation in the Staff Association’s view not doing so is also likely in breach of the obligations that all CSIRO Board and Executive members have to CSIRO’s Act and mission.

Furthermore, the Staff Association submits that the Board and Executive’s refusal to stop the application of the Federal Government’s ASL cap and to outsource work is in breach of several provisions of the CSIRO Enterprise Agreement 2017-2020, namely:

Clause 10 (Types of Employment):
- Officers shall be appointed on the basis of one of the following types of employment: indefinite employment, specified term employment; or casual employment.
- Subject to Schedule 2 (specified term employment) to this Agreement, indefinite employment will be the standard form of employment in CSIRO.

Clause 8 (Existing Conditions):
- The operation of the Agreement is supported by policies, standards and procedures. These policies, standards and procedures do not form part of this Agreement. If there is inconsistency between the policies, standards and procedures and the terms of this Agreement, the express terms of this Agreement will apply. The Staff Association submits that there is a gross inconsistency between current outsourcing practices and indefinite employment being the standard form of employment in CSIRO in the Agreement.

Clause 6 (Context of this Agreement):
- Attracting, retaining, rewarding and motivating the right mix of highly skilled, outcome-focused and team-oriented people;
- Encouraging development, learning, growth and effective utilisation of staff capabilities;
- Providing competitive salaries that recognise officers’ contributions and achievements; and
- Treating people equitably and with respect.

Thereby, this correspondence also serves as a formal notification of dispute under Clause 84 of the CSIRO Enterprise Agreement 2017-2020. In accordance with this clause, the Staff Association seeks a meeting with CSIRO before COB Thursday 3 October to seek to resolve the dispute, or this matter may be referred to the Fair Work Commission.

The Staff Association also seeks a written response to this correspondence by COB Thursday 3 October, including on whether the CSIRO Board and Executive will implement the options proposed by the Staff Association; and if not, why not? What other plans or initiatives do the Board and Executive have to stop the damage being caused by the application of the ASL cap and the outsourcing of work?

Yours sincerely

[Signature]
Sam Popovski
Secretary
Cathy, could you please make sure an acknowledgement is sent tomorrow and a more fulsome response by the end of next week.

The letter raises a few suggestions that I was not aware of - look forward to understanding more.

Letter attached.

David

David Thodey
P O Box 21
Neutral Bay
New South Wales 2089
Australia

E: "s22"
P: 
M: 

W: "s22"

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Begin forwarded message:

Duplicate email - removed
Begin forwarded message:

From: Drew Clarke
Date: 2 October 2019 at 18:11:26 AEST
To: Drew Clarke
Subject: CSIRO Staff Association Corro
CSIRO Staff Association  
Level 7 / 350 Queen Street  
Melbourne Victoria 3000 Australia  
Phone: +613 851 0848  
Email: csstaff@csiro.org.au  
Web: www.csu-csiro.org.au  
A section of the Community and Public Sector Union

Dr Larry Marshall  
Chief Executive  
CSIRO

By email:  
Cc: judi.zelke@siro.nix; katherine.parn; ricky.penn; 

Dear Dr Marshall and the CSIRO Board,  

(please provide this correspondence to all Board members)

Staff urgently call on the CSIRO Executive and Board to stop the application of the Federal Government's Average Staffing Level (ASL) cap and cease the outsourcing of work.

The CSIRO Staff Association estimates that the application of the Federal Government's ASL cap at CSIRO will result in the loss of up to 170 ongoing jobs, $35 million of external revenue and reduce Australia's GDP by $180 million, in this financial year alone.

Our Association is vehemently opposed to the application of the ASL cap for a myriad of reasons, all of which we've advocated to the CSIRO Executive over several months. The Executive's application of the ASL cap is damaging:
- Job security and careers;
- Staff pay and conditions;
- Staff morale;
- Workloads and stress;
- Health and safety;
- External revenue;
- New contracts;
- Achievement of milestones;
- The quality of work;
- Relationships with clients and industry;
- Internal and external collaboration;
- Commercialisation and outreach;
- Achievement of CSIRO's strategy and mission;
- CSIRO's credibility and reputation; and
- CSIRO's future viability.

There are multiple options available to the CSIRO Executive and Board to not apply the ASL cap, including the enforcement of Section 32 (Staff) of the Science and Industry Research (CSIRO) Act, which states that the 'The Chief Executive may appoint such persons to be officers of the Organisation as the Chief Executive determines are necessary for the purposes of this Act' and 'The terms and conditions of service of officers appointed under this section are such as are determined by the Chief Executive.'

The above two provisions give clear legal powers to the Chief Executive to appoint the staff needed to operate CSIRO appropriately and to determine the terms and conditions of staff that are appointed.
Another available option is to not apply the staffing cap to the non-Government revenue component of CSIRO’s operation, it is completely indefensible that any Federal Government would set a staffing cap for work that is not done through Government funds; that grows innovation and the Australian economy; and delivers wide-ranging outcomes for the Australian community.

At the very least, the CSIRO Executive and Board should steadfastly refuse to apply the ASL cap to non-Government funded work, which currently comprises over a quarter of CSIRO’s operation. In the Staff Association’s view not doing so is also likely in breach of the obligations that all CSIRO Board and Executive members have to CSIRO’s Act and mission.

Furthermore, the Staff Association submits that the Board and Executive’s refusal to stop the application of the Federal Government’s ASL cap and to outsource work is in breach of several provisions of the CSIRO Enterprise Agreement 2017-2020, namely:

Clause 10 (Types of Employment):
- Officers shall be appointed on the basis of one of the following types of employment: indefinite employment, specified term employment; or casual employment.
- Subject to Schedule 2 (specified term employment) to this Agreement, indefinite employment will be the standard form of employment in CSIRO.

Clause 8 (Existing Conditions):
- The operation of the Agreement is supported by policies, standards and procedures. These policies, standards and procedures do not form part of this Agreement. If there is inconsistency between the policies, standards and procedures and the terms of this Agreement, the express terms of this Agreement will apply. The Staff Association submits that there is a gross inconsistency between current outsourcing practices and indefinite employment being the standard form of employment in CSIRO in the Agreement.

Clause 6 (Context of this Agreement):
- Attracting, retaining, rewarding and motivating the right mix of highly skilled, outcome-focussed and team-oriented people;
- Encouraging development, learning, growth and effective utilisation of staff capabilities;
- Providing competitive salaries that recognise officers’ contributions and achievements; and
- Treating people equitably and with respect.

Thereby, this correspondence also serves as a formal notification of dispute under Clause 84 of the CSIRO Enterprise Agreement 2017-2020. In accordance with this clause, the Staff Association seeks a meeting with CSIRO before COB Thursday 3 October to seek to resolve the dispute, or this matter may be referred to the Fair Work Commission.

The Staff Association also seeks a written response to this correspondence by COB Thursday 3 October, including on whether the CSIRO Board and Executive will implement the options proposed by the Staff Association; and if not, why not? What other plans or initiatives do the Board and Executive have to stop the damage being caused by the application of the ASL cap and the outsourcing of work?

Yours sincerely

[Redacted]

Sam Popovski
Secretary
Hi David

Here is the letter sent to the union today in response to their letter of 19 September 2019.

Cathy

From: Foley, Cathy (Executive, Lindfield)
Sent: Thursday, 3 October 2019 12:30 PM
To: csstaff@cpsu.org.au
Subject: Response to your letter of 19 September 2019 to CSIRO about ASL

Hi Sam,

Thank you for your letter sent on 19/9/19.

Here is my response to your letter to CSIRO ET and Board.

As I say in the letter, I am happy to discuss this further in a meeting.

Best wishes

Cathy

Dr Catherine P. Foley PSM FTSE FAIP FirstP
CSIRO Chief Scientist | Acting Chief Executive
CSIRO Staff Association
Level 7, 350 Queen Street
Melbourne VIC 3000

Dear Dr Popovski

Thank you for your letter of 19 September 2019 in relation to the Average Staffing Level (ASL) arrangements in CSIRO.

I recognise the ongoing challenge presented by the ASL, however, I also need to reiterate a number of the points which have previously been shared with you in relation to how CSIRO manages its ASL obligations.

As you are aware, the ASL is defined within the Australian Public Service as the average number of employees receiving salary or wages (or compensation in lieu of salary or wages) over a financial year, with adjustments for casual and part-time employees to reflect the full-time equivalent. It is a measure of employee numbers.

CSIRO is a corporate Commonwealth entity for the purposes of the Public Governance and Performance Act 2013 (PGPA Act). As such, CSIRO is obliged to adhere to the objects of the Act which are to:

(a) to establish a coherent system of governance and accountability across Commonwealth entities;

and

(b) to establish a performance framework across Commonwealth entities; and

(c) to require the Commonwealth and Commonwealth entities:
   (i) to meet high standards of governance, performance and accountability; and
   (ii) to provide meaningful information to the Parliament and the public; and
   (iii) to use and manage public resources properly; and
   (iv) to work cooperatively with others to achieve common objectives, where practicable; and

(d) to require Commonwealth companies to meet high standards of governance, performance and accountability.

Noting these objects, you will appreciate that Government decisions relating to management and use of public resources will affect CSIRO along with all other Commonwealth entities. In the 2015-2016 Budget, the Federal Government made an ongoing policy commitment to maintain the size of the Government Sector at around or below 2006-07 levels. As a Commonwealth entity, this policy commitment applies to CSIRO. It is a directive of the Federal Government, not a CSIRO-imposed policy. All Commonwealth entities are affected by the ASL policy - CSIRO is not alone or being singled out in this regard.

In your letter, you refer to the power afforded by s32 of the Science and Industry Research Act 1949 (SIR Act) for the CSIRO Chief Executive to appoint employees. This provision reflects CSIRO’s status as a statutory corporation whose staff are engaged directly under the SIR Act, rather than the Public Service Act 1999. It does not give the CSIRO Chief Executive the ability to make staff appointments contrary to applicable Government policy.

CSIRO
Australia’s National Science Agency
As you know, the CSIRO Executive Team implemented a temporary “stop and pause” approach to existing staffing processes to allow time to consider business needs, and possible alternative ways of filling existing vacancies including internal mobility, secondments, labour hire arrangements and joint ventures.

CSIRO is continuing to develop and review resourcing options as part of its medium to long workforce planning. As part of this we will be extending our workforce planning capability in our HR team, leveraging initiatives like the Digital Academy, and embedding more proactive planning and discipline into our recruitment, training and team management practices.

In addition, I make the following remarks in relation to the Enterprise Agreement (EA) clauses cited in your letter:

- The EA sets out the terms and conditions of employment for CSIRO staff. As you correctly point out, indefinite employment is the standard form of employment in CSIRO, but the EA also contemplates staff being engaged on specified term engagements, as well as casual staff who are engaged by the hour. Having regard to business needs and the ASL, CSIRO continues to engage indefinite, specified term and casual employees in accordance with the EA.

- Importantly, these EA employment types do not cover contract engagements where CSIRO engages with a third party to provide a specific service. In terms of contract labour hire practices, CSIRO requires its suppliers to comply with all applicable law and legislation.

- I acknowledge that the EA contains aspirational statements about how CSIRO engages staff. In giving effect to those statements, however, CSIRO must also comply with its obligations as a Commonwealth entity, including under the PGPA Act and by adhering to applicable Government policy directives. In discharging responsibly our ASL obligations, CSIRO is in the challenging position of having to manage a matter which is not in our direct control.

I am happy to discuss this further in a meeting.

Yours sincerely

Cathy Foley
Acting Chief Executive